Federal Transportation Funding Highway Program



Transportation, Infrastructure, and Capitals Appropriations Subcommittee

January 24, 2006



Federal-aid Highway Program

- Items to be covered:
 - Highway Trust Fund
 - Multi-year Authorization Act
 - Annual Appropriations Act
 - Apportionments ("planning" money)
 - Obligation Limitation ("spending" money)
 - Earmarks



Highway Trust Fund

- Trust Fund allows for multi-year funding
- Highway Account and Mass Transit Account
- 91 percent of receipts from federal motor fuel tax
- All user fees are now credited to the HTF, including taxes on gasohol
- Concern with receipts keeping up with apportionments



Step 1 Multi-Year Authorization Act

- Establishes transportation policy direction, creates, continues and funds programs
- Provides multi-year contract authority also known as apportionments or allocations
- Provides an <u>estimate of the annual</u> <u>obligation authority</u> or "spending money" that will be available each year



Step 2 Annual Appropriations Act

- Review policy and program issues
- Revises program apportionments based on updated formula factors
- Establishes actual annual obligation limitation that can be used for the



"Planning money"

Apportionments

- Contract authority provided for specific "formula or discretionary" programs, including the following "core" programs:
 - Interstate Maintenance,
 - National Highway System,
 - Surface Transportation Program,
 - Bridge,
 - Metro Planning,
 - Congestion Mitigation and Air Quality
 - Highway Safety Improvement Program,



"Planning money" **Apportionments**

- Other key programs for Iowa include:
 - Recreational Trails
 - Safe Routes to Schools
 - Railroad Grade Crossing
 - High Priority Projects Program (earmarks)
 - Equity Bonus
 - Ensures a minimum return for each state, so it is dependent on the amount of funding received for the other programs



"Planning money"

Apportionments

- Can rely on the apportionments to change
- Using FY 2006 for example:
 - As passed
- \$395.5 m
- Initial apportionment
- \$394.8 m
- After appropriations
- \$388.9 m
- With 1% across the board \$385.0 m (estimated)



"Spending money" Obligation Limitation

- Adjusted each year based on HTF receipts and "other federal budget considerations"
- Restricts the amount that can be committed to projects or "spent"
- Essentially all of the federal-aid highway programs are affected by obligation limitation
 - All formula programs, FHWA administration, research, safety programs, discretionary accounts, earmarks, etc



Apportionments vs. **Obligation Limitation**

<u>Formula</u>

Apportionments ■ Obligation Limitation

FY 2005 (Prelim)

\$385.6 million

327.9 million

- FY 2005 85.5 %
- Est. FY 2006 85.4 %
- TEA-21 average 91.1%



Apportionments and **Obligation Limitation**

 Highway apportionments and obligation limitation is shared with local jurisdictions through the Metropolitan Planning Organizations and the Regional Planning Affiliations



Earmarks

- Congressionally designated and funded projects are included in both the multi-year authorization act and annual appropriations
- Highways, Bridge, Recreational Trails, Scenic Byways, Historic Resource and University Research
- Funds are available until expended
- Can reduce funding available for formula programs .



Earmarks

- Authorization Earmarks
 - Funding provided over life of Act
 - Requires a state/local match
- Appropriations Earmarks
 - Funding provided in one year
 - Match requirements included in Act



SAFETEA-LU Earmarks

- Iowa 150 earmarks and \$453 million over five years
- Highway projects on the state system 58 earmarks for 28 projects and \$262 million
 - \$177 million is included in current 5-year Program

 - \$85 million not in the current 5-year Program
 Includes \$60 million is for ™local initiated projects" on the state system
- Total cost to complete the SAFETEA-LU highway earmarks on the state system \$1.9 Billion



Questions?